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14 AUG 1963

MEMORANDUM FOR: Deputy Director (Plans)

SUBJECT: Proposed New USIB Coordinating Body

1. Arising out of consideration of proposals to improve the Priority National Intelligence Objectives (PNIOs), suggestions were made at the 14 August meeting of the U.S. Intelligence Board which could lead to the establishment of a USIB component charged with coordinating clandestine activities in some, as yet unidentified, manner. The DCI has for the time being reserved to himself consideration of this question.

2. Among the recommendations presented to USIB by a special committee headed by Ray Cline and charged with studying the problem of implementing the PNIOs, was a proposal for a quarterly restatement of vital points related to the PNIO List with a response from each of the USIB Committees (IPC, SIGINT Committee, etc.) regarding steps being taken in response to the quarterly restatements. Included in the special committee report was the recommendation that the USIB might wish to designate or establish an appropriate staff component responsible for prescribing the format of the reports submitted by various committees and for studying the reports submitted and highlighting problems of implementation for USIB consideration. Also included in the committee report was a recommendation to the effect that this as yet unidentified staff would, "(3) Study and report to USIB as to the advisability of requesting supplementary reports from any of the USIB member agencies, beyond the reports submitted by the committees."

3. After a brief discussion about the relative suitability of the CCPC, General Balmer's Staff, or a new component to perform this function, DCI announced to the USIB that he would submit a plan for handling this problem.

4. Following this statement, General Blake, Air Force representative to USIB, stated that in connection with the recommendation quoted above, he felt it would be most useful

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agencies
to have the proposed component require substantial reports regarding the activities of member ~~committees~~ engaged in clandestine operations. He expressed great confidence personally in the directors of these activities, but stated that he would feel far more comfortable about his role in USIB in relation to clandestine activities if he knew more about what is being done. Admiral Taylor made a brief comment supporting General Blake's position. General Carroll had earlier expressed his strong support of the general nature of this aspect of the ~~planned~~ committee's report without specifically tying his approval to this particular aspect. The DCI repeated his statement that he would submit a plan to the USIB for handling these matters.

Cline
5. Another aspect of the ~~planned~~ committee's report will have an impact on Clandestine Services activity, although potentially of less serious nature. The committee recommended the simplification of the PNIO List by reducing the total number of Objectives to ten (not necessarily a fixed figure) and by eliminating any internal order of priority among the Objectives on this List. The committee submitted a new statement of the PNIOs which are considerably more generally phrased than the previous statements.

6. At the briefing of DCI prior to USIB meeting, the Clandestine Services representative expressed the view to the DCI that the change in the PNIO List would serve to complicate the work of the IPC, by virtue of the greater generality of the new statements and the absence of an internal order of priority. He expressed the view that an Order of Priority of National Intelligence Objectives should be established by an appropriate policy level and not be thrown upon individual working committees of the USIB ~~by~~ resolution. He refrained, however, from taking formal exception to the ~~planned~~ committee report.

Cline
7. In the USIB discussion, after considerable hassling over the wording of the recommendation, General Carroll stated that he preferred to retain an internal order of priority within the PNIO List, but was willing to go along with the elimination providing ~~earlier~~ warning of impending military attack is set forth as Primus Inter Pares. General Blake and General Fitch's stand-in echoed this position. Mr. Cline, (Gen. Denholm)

for reasons which are unclear to me, fought valiantly for the elimination of internal priorities and the recommendation was adopted by the USIB with a single breach in the principle insisted on by the military.

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Foreign Intelligence